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Message Text

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ACTION EB-11

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R 070951Z NOV 73
FM AMEMBASSY PARIS
TO SECSTATE WASHDC 4605

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E.O. 11652: N/A
TAGS: ETRN, XG
SUBJECT: CIVAIR: US-CANADA-ECAC DISCUSSIONS

1. TUESDAY'S DISCUSSION ALMOST COMPLETELY DEVOTED TO GENERAL QUESTION OF MULTILATERAL UNDERSTANDING ON CHARTER PRINCIPLES AND AMENDMENT OF ECAC REC. NO. 8 (DIRECTED AGAINST BILATERAL CHARTER NEGOTIATIONS BETWEEN ANY ECAC STATE AND U.S.) AGENDA ITEM 1 AND 2 ALSO BRIEFLY COVERED AND MAY BE COVERED UPON LATER IN WEEK.

2. USDEL OUTLINED US RECOGNITION THAT APPROPRIATE ROLE EXISTED FOR MULTILATERAL DISCUSSIONS ON CERTAIN ASPECTS OF NORTH ATLANTIC CHARTER OPERATIONSM HOWEVER, US FELT ROLE ALSO EXISTED FOR CHARTER BILATERALS WHICH WERE USEFUL AND COMPATIBLE WITH MULTILATERAL DISCUSSIONS ON RULES, ENFORCEMENT AND OTHER REGULATORY ASPECTS OF CHARTERS. MOREOVER, ECAC REC. NO. 8 WAS UNDESIRABLE AND UNNECESSARY.

3. USDEL SAID ITS PARTICIPATION IN ANY FURTHER MULTILATERAL DISCUSSIONS COULD ONLY TAKE PLACE IN THE CONTEXT OF ELIMINATION OR MODIFICTION OF REC. 8,

4. ECAC DEL EMPHASIZED NEED FOR MULTILATERAL UNDER-STANDING ON CHARTER PRINCIPLES. ECAC NOT OPPOSED TO
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BILATERALS BUT FELT THESE COULD ONLY BE USEFUL AFTER

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MULTILATERAL UNDERSTANDING REACHED.

5. USDEL POINTED OUT THAT NO CASE MADE THAT BILATERALS ADVERSELY AFFECTED INTERESTS OF ANY ECAC STATE. MORE-OVER CHARTER SITUATION DYNAMIC AND IMPOSSIBLE REACH POINT IN TIME WHEN WE COULD CONCLUDE ALL ASPECTS OF CHARTERS SUFFICIENTLY JELLED SO THAT ONCE AND FOR ALL MULTILATERAL UNDERSTANDING COULD BE REACHED. AS RESULT THERE WOULD ALWAYS BE NEW ELEMENTS WHICH WOULD HAVE TO BE EXAMINED MULTILATERALLY THUS EXTENDING NEGOTIATING PROCESS INDEFINITELY AND PREVENTING ANY PROGRESS ON BILATERAL FRONT

6. AFTER EXTENSIVE DEBATE ECAC DEL PROPOSED COMPROMISE ALONG FOLLOWING LINES. ECAC NEEDS SOME EXPRESSION OF GOOD WILL ON PART US TO PURSUE MULTIALTERAL APPROACH. THIS COULD BE JOINT DETERMINATION OF ELEMENTS CONSIDERED APPROPRIATE FOR MULTILATERAL DISCUSSION BUT WITHOUT INITIAL EXAMINATION AND UNDER-STANDING ON SUBSTANCE OF SUCH ELEMENTS. US NEEDS ADJUSTMENT ON REC.

8. IF THESE TWO PROBLEMS COULD BE WORKED OUT THEN TWO SIDES (PLUS CANADA) COULD ENTER INTO LONGER TERM EXAMINATION OF MULTILATERAL ISSUES WHILE AT SAME TIME US COULD PURSUE QUESTION OF BILATERALS WITHOUT OBSTACLE OF REC. 8.

7. USDEL SAID WOULD BE PREPARED TO REFER SUCH PROPOSAL TO USG WHILE ECACDEL WOULD REFER TO PRINCIPALS. PRELIMINARY SUMMARY MINUTE LANGUAGE INCORPORATING THIS PROPOSAL AS FOLLOWS:

QUOTE IN THE LIGHT OF THE DISCUSSION, IT WAS CONCLUDED THAT THE MOST PROMISING WAY OF ADVANCING TOWARDS A SOLUTION OF THE PROBLEMS WHICH FACED THE DELEGATIONS AND OF ESTABLISHING AN IMPROVED REGIME FOR CHARTER TRAFFIC ON THE NORTH ATLANTIC WOULD BE TO TAKE FOLLOWING ACTION:

1) THE THREE PARTIES CONCERNED (CANADA, ECAC
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AND THE UNITED STATES) WOULD DEFINE AS SOON AS PRACTICABLE THE BASIC ELEMENTS ON WHICH UNDERSTANDINGS WITHIN A MULTILATERAL FRAMEWORK WERE DESIRABLE.

2) ECAC WOULD REVIEW ITS PROHIBITION OF CHARTERS NEGOTIATIONS IN THE LIGHT OF THE US PRESENTATION AND, IF IT AGREED WOULD REFORMULATE RECOMMENDATION INT. S/3.8.

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3) AFTER SATISFACTORY COMPLETION OF ITEMS (1) AND
(2) ABOVE, THE THREE PARTIES WOULD HOLD A SERIES OF
MEETINGS, COMMENCING AS SOON AS PRACTICABLE TO REACH
A MULTILATERAL UNDRSTANDING ON EACH OF THE BASIC
ELEMENTS REFERRED TO IN (1) ABOVE.
THE UNITED STATES DELEGATION INDICATED ITS VIEW THAT
ACTION ON (1) AND (2) ABOVE SHOULD PROCEED
SIMULTANEOUSLY.
THE DELEGATIONS UNDERTOOK TO REPORT THESE CONCLUSIONS
TO THEIR PRINCIPLAS WITH A VIEW TO THE ADOPTION OF
THIS PROGRAMME OF ACTION. UNQUOTE.

8. USDEL WILL TAKE UP THIS PAPER IN DETAIL ON RETURN.IRWIN

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